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USIB-M-283
14 August 1963

# UNITED     STATES     INTELLIGENCE     BOARD

## MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT:      Draft Minutes of the 14 August USIB Meeting

The attached draft minutes of the 14 August Intelligence Board meeting will be considered at the next regular Board meeting.    A Special Annex to these minutes is being circulated through special channels.

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Executive Secretary

Attachment

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**MEMORANDUM FOR:**

Check with [ ]

get PNIO and NIS business straight.....

will something go out in one package????

Yes.

_____
(DATE)

when finally approved & then
we'll circulate. (47)

FORM NO. 101
1 AUG 54

REPLACES FORM 10-101
WHICH MAY BE USED.

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USIB-M-283
14 August 1963

# UNITED   STATES   INTELLIGENCE   BOARD

Minutes of
Two-hundred-eighty-third Meeting
United States Intelligence Board
USIB Conference Room
Central Intelligence Agency, at 1030 hours, 14 August 1963

Director of Central Intelligence
John A. McCone
Presiding

## MEMBERS PRESENT

Mr. Ray S. Cline, acting for Deputy Director of Central Intelligence

Mr. Thomas L. Hughes, Director of Intelligence and Research, Department of State

Lieutenant General Joseph F. Carroll, Director, Defense Intelligence Agency

Brigadier General Charles J. Denholm, Acting Assistant Chief of Staff for Intelligence, Department of the Army

Rear Admiral Rufus L. Taylor, Assistant Chief of Naval Operations (Intelligence), Department of the Navy

Brigadier General Jack E. Thomas, Assistant Chief of Staff, Intelligence, United States Air Force

Lieutenant General Gordon A. Blake, Director, National Security Agency

Mr. Harry S. Traynor, Atomic Energy Commission representative to USIB

Mr. Alan H. Belmont, Federal Bureau of Investigation representative to USIB

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1. **Approval of Minutes**
   **7 August Meeting**
   (USIB-M-282, including Annex
   distributed through special
   channels)

   Approved as circulated, including the Special Annex and the record of action on item 4 which was set forth separately in USIB-D-41.14/61.

2. **Watch Committee Report**
   **No. 677**

   Approved as circulated.

3. **Preparation of New Assessment**
   **of Soviet Forces in Cuba**
   (USIB-D-23.1/3, 18 April 1963,
   limited distribution)

   In connection with consideration of the above Watch Report, the State member raised a question regarding the current assessment of Soviet forces in Cuba. Following discussion, during which it was noted that DIA and CIA had both initiated new studies on this subject, the Chairman proposed and the Board concurred that CIA and DIA should prepare a new paper assessing the status of Soviet forces in Cuba for presentation to USIB at its next regular meeting. The Acting CIA member suggested and the Board agreed that this assessment should be concerned with what has happened and is happening, rather than making an estimate of future developments. Mr. Cline also invited any other USIB members who wish to have participation in the preparation of this paper to notify his office as soon as possible.

4. **Priority National Intelligence**
   **Objectives (PNIOs)**
   (USIB-D-25.1/6, 13 June; USIB-D-25.1/7,
   8 July; Memorandum for Holders of USIB-D-25.1/6,
   9 August; USIB-D-25.1/8, 9 August)

   Mr. Cline, as Chairman of the Special PNIO Review Committee, explained the background of the reference papers by that Committee, especially

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the latter two which had been prepared in the light of USIB action at its 10 July meeting. The Board first discussed and agreed upon certain amendments in the revision of Appendices A and B of USIB-D-25.1/6, circulated on 9 August.

Mr. Cline then explained the new recommendation in USIB-D-25.1/8 regarding a proposed procedure for reporting implementation of the PNIOs. As to the "appropriate staff organization" referred to therein, he noted that there were various alternatives such as the Executive Secretariat, a new monitoring committee or the DCI Coordination Staff. He pointed out that this was a matter for decision by the DCI working with the USIB.

Mr. McCone said that the general approach in this recommendation was proper but that he wished to think further about the appropriate staff organization. General Carroll was in total accord with the recommendation but he did not believe that the staff function was either a secretariat or a compilation job. He noted that, while the DCI has the paramount responsibility, all other USIB members have related responsibilities. He therefore suggested the possibility of either creating another USIB committee or of augmenting the DCI Coordination Staff with representatives of the USIB members. General Blake questioned whether the proposed committee reports should not be supplemented by agency reports. He said that he would find it useful, perhaps through an Executive Session of USIB once a year, to have some understanding of what is going on in the other USIB agencies.

The Chairman stated that he would make a proposal to the Board regarding an appropriate staff organization.

The Navy member suggested, and the Chairman and other members agreed, that USIB should express its appreciation and gratitude to the Special Committee for the long and tough job which it had performed so well. Mr. McCone thought it was a very good job and that the last recommendation of the Committee could develop into a program which would give USIB a management tool which it has long been lacking.

During the course of this discussion, the USIB took the following actions:

      a.   Noted the study of the subject in the Enclosure to USIB-D-25.1/6.
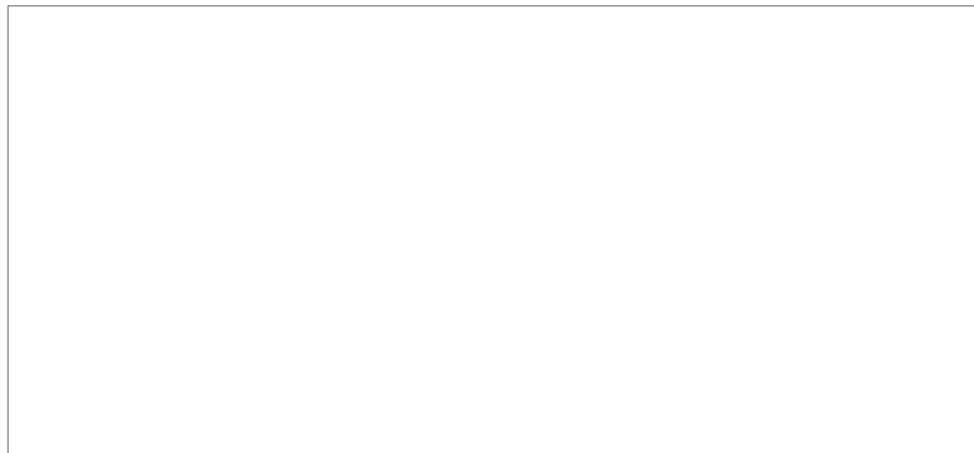
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b.    Adopted Appendix A (Rev.), USIB-D-25.1/6, 9 August 1963, as DCID No. 1/3, subject to the following amendments on page 15:

(1)   Delete paragraph 5 of the FOREWORD.

(2)   Place an asterisk after "OBJECTIVES" and add the following footnote thereto:  "* While this list of objectives is not intended to have internal priority arrangement, primary emphasis must continue to be given to those objectives which are so critical as to pose an immediate and continuing military threat to the security of the United States."

c.    Adopted Appendix B (Rev.), USIB-D-25.1/6, 9 August 1963 as an initial Supplement to the above revision of DCID No. 1/3, subject to the addition on page 19 of a new paragraph 2 (renumbering subsequent paragraphs accordingly), as proposed by the DIA member and editorally reworded by Mr. Montague as follows:

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d.    Assigned to the Board of National Estimates, in coordination with USIB representatives, continuing responsibility for submitting to USIB an annual revision of DCID No. 1/3 and a quarterly supplement similar to the initial one adopted.
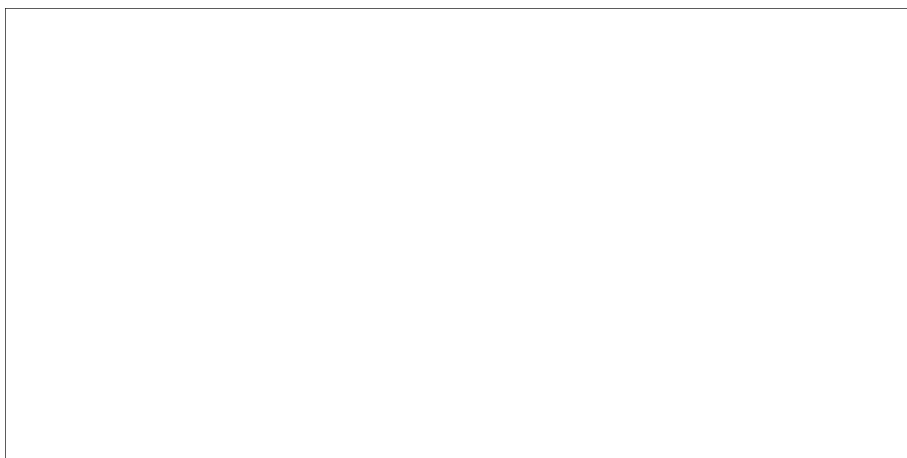
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d. Assigned to the Board of National Estimates, in coordination with USIB representatives, continuing responsibility for submitting to USIB an annual revision of DCID No. 1/3 and a quarterly supplement similar to the initial one adopted.

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e. Requested the USIB committees concerned (EIC, GMAIC, JAEIC, SIC, COMOR, IPC, SIGINT and CCPC) to report to the USIB major modifications in procedures adopted and significant changes in actions taken or planned to discharge their responsibilities with respect to the implementation of DCID No. 1/3 pursuant to their respective Charters, as soon as feasible following the issuance of each new DCID and quarterly supplement. To assist in consideration of these reports, it was suggested that USIB designate an appropriate staff organization which would, in consultation with USIB member agencies and the committees concerned:

(1) Develop instructions for the preparation of the requested committee reports, in order to make them generally comparable and compatible.

(2) Prepare a covering report to USIB that would facilitate Board action on the committee reports by summarizing, rearranging and highlighting the important material and by making any additional observations for USIB consideration.

(3) Study and report to USIB as to the advisability of requesting supplementary reports from any of the USIB member agencies, beyond the reports submitted by the committees.

f. Noted that the DCI would make a proposal to USIB as to the "appropriate staff organization" referred to in e. above.

5. National Intelligence
   Survey (NIS) Program
   (USIB-D-51.1/7, 12 August;
   USIB-D-51.1/6, 3 July; and
   USIB-M-279, 17 July, item 3.b.)

After Mr. Cline had explained the revision of paragraph 9 of the Statement in the Attachment to USIB-D-51.1/6, which he and General Quinn had agreed upon as circulated by USIB-D-51.1/7, the Board discussed the meaning of the proposed assignment of responsibility to CIA for "general

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management" of the NIS Program, and how it was intended to affect the other assignments in that Statement. Mr. Cline said that it meant that CIA would be responsible for presenting coordinated program recommendations to the NIS Committee. Mr. McCone said that he would accept any appropriate wording but that he wanted some one place which he could hold responsible. The State member noted that other agencies, in addition to CIA, have the responsibility for management of their parts of the NIS Program. General Carroll commented that there was an inconsistency between the assignment of general management responsibility to CIA, and the other assignments of responsibilities specified in the paper, for example would the NIS Committee be responsible to USIB as specified or to CIA.

After further discussion, it was agreed that the words "general management" should be changed to "general administration".

With the revisions of paragraph 9 of the statement as agreed at this meeting, the USIB approved the recommendations of the DCI Coordination Staff in USIB-D-51.1/6 amended as follows:

a. Approved, for implementation as stated therein, the statement in the Attachment to USIB-D-51.1/6 entitled: "Concept, Direction and Management of the National Intelligence Survey (NIS) Program and Coordination with Other Programs of Basic Intelligence, " subject to revision of the introductory wording of paragraph 9 to read as follows:

> "9. The NIS Committee assists the USIB in carrying
> out its responsibilities for the NIS Program and is responsible
> to the USIB. The NIS Committee consists of a designated
> representative from the Department of State, the Central
> Intelligence Agency (CIA), the Defense Intelligence Agency
> (DIA), and the Departments of Army, Navy and Air Force.
> The representative of the CIA is the Chairman of the
> Committee. Other departments and agencies may be invited
> to participate in the work of the NIS Committee as agreed by
> the Committee. CIA is responsible for general administration
> of the NIS Program and shall provide appropriate administrative
> and secretarial support to the Committee and its Chairman as a
> service of common concern. In carrying out its responsibilities
> to the USIB, the NIS Committee shall:"

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b. Directed the reconstituted NIS Committee to reorient the NIS Program in accordance with the approved statement and submit to USIB, within six months, a report of progress made, problems encountered, and major shifts in Program emphasis.

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